

## Message Text

PAGE 01 STATE 202789

65

ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66612

DRAFTED BY: VS/S: FORTIZ:AM

APPROVED BY: S/S: FORTIZ

----- 089597

O 262323Z AUG 75 ZFF4

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 202789

NODIS

FOR AMBASSADOR MOYNIHAN ONLY

FOLLOWING REPEAT STATE 202789 ACTION JERUSALEM INFO SECRETARY 26 AUG  
75

QUOTE

C O N F I D E N T I A L STATE 202789/1 TOSEC 100170

NODIS

E.O. 11652: GDS

TAGS:PFOR, ENRG, UNGA

SUBJECT: SECRETARY'S UNGA SPEECH: DRAFT 8 - SECTION ON  
THE POOREST (SECTION 6 OF 7)

REF; SECTO 10111

FOR S/S - PASS TO LORD FROM S/P-LEWIS AND EB-ENDERS

FOLLOWING IS REVISED SECTION ON THE POOREST.  
OTHER SECTIONS WILL FOLLOW AS THEY ARE PRODUCED.  
MOYNIHAN HAS ENTIRE DRAFT AND HE IS FULLY AWARE OF  
SECRETARY'S REQUEST - BOTH THROUGH TEXTS OF YOUR CABLES  
AND REINFORCING TELEPHONE CALLS FROM S/P AND IO. WE  
CONFIDENTIAL  
CONFIDENTIAL

PAGE 02 STATE 202789

WILL FORWARD IMMEDIATELY ANY MATERIAL HE PRODUCES - EITHER  
INCORPORATED INTO OUR REDRAFTS, OR SEPARATELY, DEPENDING  
ON TIMING NECESSARY TO MEET YOUR DEADLINES. HORMATS

WILL LEAVE TUESDAY P.M. OUR TIME FOR JERUSALEM TO JOIN  
YOU. #HE WILL ARRIVE TEL AVIV ON ELAL 002 AT 0920  
ON WEDNESDAY THE 27TH. SEPTTEL WILL FOLLOW WITHIN  
NEXT OUR ANSWERING VARIOUS SUBSTANTIVE QUESTIONS  
SECRETARY HAS RAISED ON POINTS IN DRAFT 7.  
ORMATS DOES NOT HAVE VISA FOR TEL AVIV. REQUEST  
EMBASSY ARRANGE FOR ENTRY VISA OR WAIVER - WHICHEVER  
APPROPRIATE.

600. THE POOREST NATIONS

1. ANY STRATEGY FOR DEVELOPMENT MUST DEVOTE SPECIAL

ATTENTION TO THE NEEDS OF THE POOREST COUNTRIES.

2. THE FATE OF ONE BILLION PEOPLE -- HALF THE DEVELOPING

WORLD AND A QUARTER OF MANKIND -- DEPENDS ON OUR EFFORTS.

IN VAST AREAS OF THIS PLANET, POOR DIETS ROB MILLIONS OF

PRODUCTIVE LIVES, PEOPLE DIE YOUNG, PARENTS CONTINUE TO

HAVE MANY CHILDREN SO THAT A FEW MAY SURVIVE.

3. FOR THE LAST FIVE YEARS, PER CAPITA INCOME IN THE

POOREST COUNTRIES -- ALREADY BELOW MINIMAL STANDARDS FOR

DEVELOPMENT -- HAS RELENTLESSLY DECLINED. THEIR EXPORTS

ARE CONCENTRATED IN THE LEAST DYNAMIC SECTORS OF WORLD

DEMAND. IT IS THEREFORE THESE COUNTRIES, ON THE SLENDER

MARGIN OF EXISTANCE, WHICH HAVE BEEN MOST CRUELLY

AFFECTED BY THE RISE IN THE COSTS OF OIL, FOOD AND OTHER

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 202789

ESSENTIAL IMPORTS FOR SURVIVAL AND INPUTS FOR GROWTH.

4. WHATEVER ECONOMIC ADVERSITY THE REST OF THE MANKIND

ENCOUNTERS THEY SUFFER MOST. WHATEVER PROBLEMS WE HAVE,

THEIRS ARE MONUMENTAL. WHATEVER ECONOMIC CONSEQUENCES

FLOW FROM DECISIONS THAT WE ALL MAKE, AFFECT THEM MOST

SEVERELY. IF GLOBAL PROGRESS IN ECONOMIC DEVELOPMENT

FALTERS, THEY WILL BE SUBMERGED.

5. THIS CHALLENGE TRANSCENDS IDEOLOGY AND BLOC POLITICS.

NO SOCIAL SYSTEM OR PRINCIPLE OF JUSTICE CAN TOLERATE A  
WORLD IN WHICH BARE SURVIVAL IS THE TOTAL PRE-OCCUPATION OF  
MILLIONS OF HUMAN BEINGS, IN WHICH THE SPIRITUAL AND PHYSI-  
CAL POTENTIAL OF HUNDREDS OF MILLIONS IS STUNTED, AND IN  
WHICH WHOLE SOCIETIES PERCEIVE NO HOPE OF PROGRESS FOR  
THEMSELVES AND THEIR CHILDREN. NO GLOBAL DEVELOPMENT PRO-  
GRAM HAS MEANING UNLESS THE POOR HALF OF THE DEVELOPING  
WORLD IS GIVEN A GENUINE OPPORTUNITY FOR IMPROVEMENT. NO  
INTERNATIONAL ORDER CAN BE CONSIDERED JUST UNLESS ONE OF  
ITS FUNDAMENTAL PRINCIPLES IS COOPERATION TO LIFT THE  
HORIZONS OF THE POOREST. NOR OVER THE LONG TERM CAN THE  
VALUES THAT WE CHERISH IN OUR OWN COUNTRIES THRIVE IN A

CONFIDENTIAL  
CONFIDENTIAL

PAGE 04 STATE 202789

WORLD OF DESPAIR.

6. THIS CHALLENGE HAS TWO DIMENSIONS. WE MUST LOOK TO  
ELEMENTAL ECONOMIC SECURITY AND THE IMMEDIATE RELIEF OF  
SUFFERING. AND WE MUST GIVE PREFERENCE TO THESE COUNTRIES'  
NEEDS FOR FUTURE ECONOMIC GROWTH.

7. FIRST, SECURITY MEANS BALANCE OF PAYMENTS SUPPORT FOR  
THE POOREST COUNTRIES DURING TIMES OF ECONOMIC ADVERSITY.  
GLOBAL ECONOMIC RECESSIONS AND WIDE SWINGS IN PRICES FOR  
FUEL, FOOD AND OTHER COMMODITIES HAVE A PARTICULARLY DISAS-  
TROUS IMPACT ON THE POOREST OF THE DEVELOPING COUNTRIES.

YET THESE COUNTRIES HAVE VERY LITTLE ACCESS TO SHORT AND  
MEDIUM-TERM FINANCE TO HELP THEM WEATHER BAD TIMES. FUR-  
THERMORE, THE LITTLE FINANCE TO WHICH THEY HAVE ACCESS  
OFTN INVOLVES INTEREST RATES TOO HIGH GIVEN CHRONIC DEBT  
REPAYMENT PROBLEMS.

8. TO PROVIDE GREATER BALANCE OF PAYMENTS SUPPORT AT  
MORE ACCEPTABLE RATES OF INTEREST FOR THE POOR NATIONS,  
THE UNITED STATES LAST NOVEMBER PROPOSED THAT WE ESTABLISH  
A TRUST FUND IN THE INTERNATIONAL MONETARY FUND OF UP TO  
\$2 BILLION FOR EMERGENCY RELIEF. ALTHOUGH THIS PROPOSAL  
MET WITH WIDE SUPPORT, IT HAS BEEN STALLED BY A DISPUTE  
CONFIDENTIAL  
CONFIDENTIAL

PAGE 05 STATE 202789

OVER AN UNRELATED ISSUE -- THE ROLE OF GOLD IN THE INTER-  
NATIONAL MONETARY SYSTEM. WE CANNOT LET THIS DELAY  
CONTINUE. IF WE ALL MAKE A DETERMINED EFFORT TO MOVE  
FORWARD ON THE MONETARY NEGOTIATIONS AT THE IMF MEETINGS  
NOW UNDERWAY, WE COULD REACH A CONSENSUS ON THE TRUST  
FUND PROPOSAL BY THE NEXT MEETING IN JANUARY.

9 . SECONDLY, SECURITY MEANS STABLE EXPORT EARNINGS.  
THE NEW IMF FACILITY THAT WE ARE PROPOSING TODAY CAN  
PROVIDE ADDITIONAL ECONOMIC INSURANCE FOR THE POOREST.  
THE UNITED STATES BELIEVES THAT UNDER CERTAIN CONDITIONS  
THESE COUNTRIES SHOULD BE ABLE TO CONVERT THEIR LOANS  
FROM THE NEW FACILITY INTO OI TRIGHT GRANTS, TO OFFSET  
SHARP DECLINES IN EXPORT EARNINGS.

10. THIRDLY, SECURITY MEANS HAVING ENOUGH TO EAT.

THERE MUST BE A DETERMINED INTERNATIONAL COOPERATIVE  
EFFORT ON FOOD.

(A) -- THE WORLD FOOD CONFERENCE SET A TARGET OF  
10 MILLION TONS OF FOOD AID ANNUALLY. THIS FISCAL  
YEAR THE UNITED STATES FOOD AID BUDGET WILL PROVIDE FOR  
ALMOST SIX MILLION TONS OF FOOD-GRAINS -- SIXTY PERCENT

CONFIDENTIAL  
CONFIDENTIAL

PAGE 06 STATE 202789

OF THE WORLD TARGET, AND A TWENTY PERCENT INCREASE OVER  
LAST YEAR. OTHER PRODUCERS MUST ALSO PROVIDE THEIR  
SHARE, AND INCREASINGLY SO.

(B) -- ANOTHER PRIORITY IN THE POOREST COUNTRIES MUST  
BE TO REDUCE THE TRAGIC WASTE OF LOSSES AFTER HARVEST  
FROM INADEQUATE STORAGE, TRANSPORT, AND PEST CONTROL.  
THERE ARE OFTEN SIMPLE AND INEXPENSIVE TECHNIQUES TO  
RESOLVE THESE PROBLEMS. INVESTMENT IN SUCH AREAS AS  
BETTER STORAGE AND PESTICIDES COULD HAVE A RAPID SUB-  
STANTIAL IMPACT ON THE WORLD'S FOOD SUPPLY -- INDEED  
THEY COULD MATCH THE TOTAL OF ALL THE FOOD AID BEING  
GIVEN AROUND THE WORLD. THEREFORE WE URGE THAT THE FAO,  
IN CONJUNCTION WITH THE UN DEVELOPMENT PROGRAM AND THE  
WORLD BANK, SET THE GOAL OF CUTTING IN HALF THESE POST-  
HARVEST LOSSES BY 1985, AND DEVELOP A COMPREHENSIVE  
PROGRAM TO ACCOMPLISH THIS.

11. FINALLY, SECURITY MEANS GOOD HEALTH AND EASING THE  
STRAINS OF POPULATION GROWTH. DISEASE RAVAGES THE POOREST  
COUNTRIES MOST OF ALL AND EXACTS A DEVASTATING ECONOMIC

AS WELL AS HUMAN COST. AT THE SAME TIME WE FACE THE

STARK REALITY THAT THERE WILL BE TWICE AS MANY PEOPLE

CONFIDENTIAL

CONFIDENTIAL

PAGE 07 STATE 202789

TO FEED BY THE END OF THIS CENTURY THERE ARE TODAY.

ONE OF THE MOST PROMISING AND EFFECTIVE APPROACHES TO

THESE PROBLEMS IS THE INTEGRATED DELIVERY OF BASIC HEALTH

SERVICES AT THE COMMUNITY LEVEL, COMBINING MEDICAL TREAT-

MENT, FAMILY PLANNING, AND

NUTRITIONAL INFORMATION, AND

USING LOCALLY TRAINED PARA-MEDICAL PERSONNEL. THE

UNITED STATES WILL SUPPORT A MAJOR EXPANSION OF THE

EFFORTS ALREADY UNDERWAY IN COOPERATION WITH THE WORLD

HEALTH ORGANIZATION TO DEVELOP AND APPLY THESE METHODS.

I STRONGLY URGE THE HELP OF ALL CONCERNED NATIONS.

12. SUCH PROGRAMS TO ACHIEVE MINIMUM ECONOMIC SECURITY

FOR THE POOREST ARE ESSENTIAL. BUT THEY ARE ONLY

PALLIATIVES. WE MUST HELP THEM BREAK OUT OF THEIR

PRESENT STAGNATION TOWARD ECONOMIC GROWTH. THIS MEANS

FIRST OF ALL THAT THE POOREST COUNTRIES SHOULD HAVE

PREFERENTIAL ACCESS TO OFFICIAL CONCESSIONARY FINANCIAL

AID. THEY HAVE THE LEAST DYNAMIC EXPORTS, BUT THEY LACK

THE CAPITAL TO DEVELOP NEW ONES. THEY HAVE THE DIREST

NEED FOR FINANCING, BUT THEY HAVE NO ACCESS TO CAPITAL

MARKETS AND LITTLE ABILITY TO CARRY GREATER DEBT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 08 STATE 202789

13. THE DUTY TO PROVIDE FOR THE CAPITAL NEEDS OF THE POOREST FALLS FIRST ON THE RICHEST. THE UNITED STATES RECOGNIZES ITS RESPONSIBILITIES. MORE THAN SEVENTY PERCENT OF OUR DEVELOPMENT ASSISTANCE GOES TO LOW-INCOME COUNTRIES. MORE THAN SIXTY PERCENT OF THIS YEAR'S PROPOSED PROGRAMS ARE DEVOTED TO FOOD AND NUTRITION, WHICH ARE OF PARTICULAR IMPORTANCE TO THE POOREST. BUT ALL NATIONS WITH THE FINANCIAL CAPACITY MUST SHARE THE RESPONSIBILITY.

14. THE SPECIAL FINANCIAL NEEDS OF THE POOREST COUNTRIES CAN ALSO BE MET BY EXPANDED, LOW-INTEREST LOANS OF THE INTERNATIONAL FINANCIAL INSTITUTIONS. A PRINCIPAL INSTRUMENT FOR THIS PURPOSE IS THE INTERNATIONAL DEVELOPMENT ASSOCIATION OF THE WORLD BANK GROUP. IT HAS GREAT POTENTIAL THAT HAS NOT BEEN FULLY REALIZED. THE UNITED STATES WILL THEREFORE JOIN OTHER IDA CONTRIBUTORS IN A SUBSTANTIAL REPLENISHMENT OF ITS RESOURCES, PROVIDED THAT THE OIL EXPORTING COUNTRIES ALSO MAKE A SIGNIFICANT CONTRIBUTION.

15. OF CRITICAL IMPORTANCE IS THE NEED FOR GREATER

CONFIDENTIAL  
CONFIDENTIAL

PAGE 09 STATE 202789

FINANCING OF AGRICULTURAL DEVELOPMENT IN THE POOREST NATIONS, ESPECIALLY TO INCREASE THEIR POTENTIAL TO FEED THEIR OWN HUNGRY. GREATER FOOD PRODUCTION IN THE POOREST COUNTRIES IS A CRUCIAL ELEMENT OF ANY STRATEGY FOR

SUSTAINED GROWTH. IN SOUTH ASIA, TO TAKE AN EXAMPLE,  
ONE HALF OF ONE PERCENT INCREASE IN FOOD PRODUCTION  
WOULD ACCELERATE GROWTH BY THE SAME AMOUNT, MAINLY BY  
FREEING LIMITED IMPORT FUNDS FOR OTHER USES.

16. EXTERNAL FOOD AID CANNOT POSSIBLY FILL THE GAP  
BETWEEN SUPPLY AND DEMAND IN THE POOREST COUNTRIES. THE  
CURRENT GAP BETWEEN WHAT THE DEVELOPING COUNTRIES NEED  
AND WHAT THEY CAN PRODUCE THEMSELVES IS 25 MILLION TONS;  
AT PRESENT RATES OF GROWTH, THE GAP IS EXPECTED TO  
DOUBLE OR TRIPLE TEN YEARS FROM NOW. FAILURE TO MEET THIS  
GAP MEANS HIGHER FOOD PRICES FOR US ALL, PERIODIC SHORTAGES,  
RECURRING FAMINE, AND THE PERSISTENCE OF HUNGER AND  
MALNUTRITION.

17. THIS DIVERGENCE BETWEEN NEEDS AND PRODUCTION CAN  
ONLY BE SATISFIED BY A MASSIVE PROGRAM OF ASSISTANCE.  
MORE RESEARCH IS REQUIRED TO IMPROVE AGRICULTURAL YIELDS,  
MAKE MORE EFFICIENT USE OF FERTILIZER, AND FIND BETTER  
CONFIDENTIAL  
CONFIDENTIAL

PAGE 10 STATE 202789

FARM MANAGEMENT TECHNIQUES. TECHNICAL ASSISTANCE AND  
INFORMATION EXCHANGE ARE REQUIRED FOR TRAINING PURPOSES  
AND TO TRANSMIT TECHNOLOGICAL ADVANCES. BETTER SYSTEMS  
OF WATER CONTROL, TRANSPORTATION AND LAND MANAGEMENT ARE  
REQUIRED TO MAKE BETTER USE OF THE DEVELOPING COUNTRIES  
VAST RESERVES OF UNTAPPED LAND, WATER, AND MANPOWER.

18. FOR THESE PURPOSES, THE UNITED STATES PROPOSES THE  
EARLY ESTABLISHMENT OF THE NEW INTERNATIONAL FUND FOR



AGRICULTURAL DEVELOPMENT, TO MOBILIZE MASSIVE NEW  
CONCESSIONAL RESOURCES TO MEET THE URGENT PROBLEMS IN  
AGRICULTURE. PRESIDENT FORD HAS ASKED ME TO ANNOUNCE  
THAT HE WILL SEEK AUTHORIZATION OF A DIRECT CONTRIBUTION  
NEXT YEAR OF \$200 MILLION TO THE FUND -- ON THE ASSUMPTION  
THAT OTHERS WILL ADD THEIR SUPPORT FOR A COMBINED GOAL  
OF AT LEAST ONE BILLION DOLLARS.

19. THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT  
CAN BE THE MAJOR SOURCE OF NEW CAPITAL TO ATTACK THE  
MOST CRITICAL PROBLEMS OF THE POOREST DEVELOPING  
COUNTRIES. THE UNITED STATES URGES INTERNATIONAL SUPPORT  
FOR THIS URGENT EFFORT.  
CONFIDENTIAL  
CONFIDENTIAL

PAGE 11 STATE 202789

20. BUT FINALLY WE SHOULD NOT FORGET OUR TRADITIONAL  
BILATERAL AID PROGRAMS. ALL OF US MUST CONTINUE TO  
SUBSTANTIALLY INCREASE THESE AID FLOWS. WE ARE PREPARED  
TO DO OUR SHARE. ACCORDINGLY, PRESIDENT FORD IS ASKING  
CONGRESS FOR AUTHORIZATION TO DOUBLE OUR BILATERAL  
AGRICULTURAL ASSISTANCE NEXT YEAR TO \$582 MILLION.

INGERSOLL

UNQUOTE. INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TOSEC, SPEECHES, CAT-A  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 26 AUG 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** greeneet  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE202789  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** VS/S: FORTIZ:AM  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** P850033-1650, N750003-0493  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197508102/baaaatcq.tel  
**Line Count:** 478  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN NODS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** NODIS ONLY  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 9  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** NODIS ONLY  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** greeneet  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 02 JUL 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <02 JUL 2003 by BoyleJA>; APPROVED <10 NOV 2003 by greeneet>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** LOCK1  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** PFOR, ENRG, UNGA, (KISSINGER, HENRY A)  
**To:** USUN N Y  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006